# **Public Consultation Report**

Statement of Licensing Policy 2011 – 2013

Licensing Act 2003



# **Executive Summary**

This report details the findings of the initial consultation on Leeds City Council's Licensing Act 2003 Statement of Licensing Policy.

A review was undertaken on the existing policy and three minor amendments were proposed relating to minor variations, community halls and age verification policies.

A more detailed review of Section 7 – Cumulative Impact Areas was undertaken with involvement with ward members, West Yorkshire Police, Crime and Disorder Reduction Partnership and the responsible authorities. Statistics relating to antisocial behaviour, rowdy behaviour and nuisance were gathered which informed proposed changes to the CIPs.

The public consultation will take place between 12<sup>th</sup> July and 1<sup>st</sup> October which is a twelve week consultation period. Officers will analyse the consultation responses and produce a final draft which will be presented to Executive Board and full Council in November.

The final Statement of Licensing Policy must be published by 7<sup>th</sup> January 2010.

# Introduction

The Licensing Act 2003 came into force in 2005 and brought the licensing of sale of alcohol, regulated entertainment and late night refreshment into one system. Leeds City Council became the licensing authority for premises in the Leeds area and the system is administered by the council's entertainment licensing section.

As part of the Licensing Act 2003 there is a requirement placed on licensing authorities to develop a statement of licensing policy which describes the principles the council will use when determining licences under the Act.

# Background

We developed and consulted upon the Leeds City Council Statement of Licensing Policy in 2005 and reviewed it in 2007 for the period 2008-2010. We are required to review the policy on a three yearly basis and it is due for review again this year.

An initial review determined that the policy only required minor amendments to reflect recent changes within the Licensing Act 2003. These amendments were made and a draft policy was distributed to the responsible authorities. No comments have been received on these minor changes.

In 2007 the council made a commitment to thoroughly review the cumulative impact policies (CIPs) that affect the city centre, Headingley, Hyde Park, Chapel Allerton and Horsforth at the next review of the policy in 2010. This review was started in February 2010 and involved consultation with ward members, West Yorkshire Police and Leeds City council's City Development Department. The concerns of the residents were taken into consideration (via the relevant ward members) as well as statistics provided by West Yorkshire Police and Leeds City Council's Health and Environment Action Service.

The five existing CIPs were scrutinised and amendments were agreed which generally increased the areas involved and, in some cases, increased the scope to include other premises which have created an adverse impact on those areas.

# Purpose of the Statement of Licensing Policy

The purpose of the policy is to set out the principles upon which the licensing authority will exercise its functions under the Licensing Act 2003. Applicants are expected to read the policy before making their application and the Licensing Authority will refer to the policy when making decisions.

# Purpose of the consultation

It is a requirement of the Licensing Act 2003 that licensing authorities consult with people affected by the policy. Specifically the Act states:

Before determining its policy for a three year period, a licensing authority muse consult -

- (a) the chief officer of police for the licensing authority's area,
- (b) the fire authority for that area,
- (c) such persons as the licensing authority considers to be representative of holders of premises licence issued by that authority
- (d) such persons as the licensing authority considers to be representative of holders of club premises certificate issued by that authority,
- (e) such persons as the licensing authority considers to be representative of holders of personal licences issued by that authority, and

(f) such other persons as the licensing authority considers to be representative of businesses and residents in its area.

# Consultation Methodology

In order to meet the requirements of the Act the council has undertaken the following steps:

- 1. Undertaken an officer review of the policy, made a number of amendments and resolved to thoroughly review the CIPs to ensure they are still relevant and proportional regarding the issues experienced in those areas.
- 2. Held a series of meetings with the relevant ward members, officers from West Yorkshire Police, officers from City Development, including local planning officers, forward planning and regeneration and the Crime and Disorder Reduction Partnership.
- 3. Scrutinised crime figures relating to rowdy behaviour, anti-social behaviour and violent crime.
- 4. Scrutinised Environmental Health nuisance figures relating to noise nuisance and littering.
- 5. Examined data relating to the number of new and variation applications.

This work produced a first draft of the revised policy which was sent to all the responsible authorities for comment. It was also sent to the ward members who were involved in the review. This consultation took place between 9<sup>th</sup> and 30<sup>th</sup> June. The council did not receive any comments.

The public consultation will run from 12<sup>th</sup> July to 1<sup>st</sup> October 2010. This consultation will include:

- a postal consultation to the trade, support groups, religious groups, ward members and local MPs.
- a press release
- copies of the policy and this report placed in libraries, one stop shops and leisure centres for the public to access along with postage paid envelopes and a short questionnaire.
- a webpage on the Leeds City Council website which will provide the consultation documents and online questionnaire.
- public meetings in Horsforth, Chapel Allerton and Headingley to discuss the changes to the CIPs.

# How to respond

Anyone can respond to this consultation. The list of consultees at Annex A indicates those organisations that we will contact to suggest that they may wish to respond. The closing date for making responses to this consultation is 1<sup>st</sup> October 2010. If you would like to respond to this consultation, please email your response to entertainment.licensing@leeds.gov.uk.

If you prefer, you may submit a hard copy by post to: Entertainment Licensing Leeds City Council Civic Hall Leeds LS1 1UR

If you have any queries about this consultation, or require additional copies, please contact Entertainment Licensing at the above address or by telephone on 0113 247 4095.

# Disclosure

Normal practice will be for responses to this consultation document to be disclosed, and for respondents to be identified. However if you would prefer to remain anonymous we may disclose the content of your response but only in such a way as to anonymise it.

Please identify any information that you or any other person involved do not wish to be disclosed. You should note that many facsimile and e-mail messages carry, as a matter of course, a statement that the contents are for the eyes only of the intended recipient. In the context of this consultation such appended statements will not be construed as being requests for non-inclusion in the post consultation review unless accompanied by an additional specific request for confidentiality.

# **Confidentiality and Freedom of Information**

It is possible that requests for information contained in consultation responses may be made in accordance with access to information regimes (these are primarily the Freedom of Information Act 2000, the Data Protection Act 1998 and the Environmental Information Regulations 2004). If you do not want your response to be disclosed in response to such requests for information, you should identify the information you wish to be withheld and explain why confidentiality is necessary. Your request will only be acceded to if it is appropriate in all the circumstances. *An automatic confidentiality disclaimer generated by your IT system will not of itself be regarded as binding on the Department.* 

# Change Document

After an officer review of the policy, we added three paragraphs which reflect changes in the law.

# Add:

# **Community Halls**

- 9.13 The Legislative Reform (Supervision of Alcohol Sales in Church and Village Halls etc) Order 2009 amends the Licensing Act 2003 to allow management committees of community premises to make an application for a premises licence or to vary an existing premises licence which includes an application to remove the requirement of a designated premises supervisor and the authorisation of the sale of alcohol by a personal licence holder.
- 9.14 The council has issued guidance to community premises on this process which can be accessed on the council's website.

# **Minor Variations**

- 9.15 It is now possible to make small changes to premises licences or club premises certificates through the minor variation process, which is cheaper, easier and quicker than the full variation process. The test for whether a proposed variation is 'minor' is whether it could impact adversely on any of the four licensing objectives.
- 9.16 The council has issued guidance on this process which can be accessed on the council's website.
- 9.17 The DCMS has also provided guidance which can be accessed on their website at http://www.culture.gov.uk

# Age Verification Policy

12.40 It is mandatory for premises who sell or supply alcohol to have an age verification policy in place. However, the council favours the Challenge 25/Check 25 type schemes and such a scheme volunteered as part of an operating schedule will be given the appropriate weight when the council determines the licence application.

# Section 7 – Cumulative Impact Policies

We reviewed the introductory section which explains what accumulative impact policy is. We wanted to provide some clarity about what cumulative impact policies are. This section also gives advice to applicants on how applying for a licence for a premises may need to be different is that premises is in a cumulative impact area.

Deleted:

7.3 The council encourages the development of a variety of premises providing a range of licensed activities catering for a wide range of users. Any policy adopted from time to time on the cumulative impact of licensed premises will impose restrictions only to the extent that they are justified by the available evidence having regard to the Guidance issued by the Secretary of State.

Added:

- 7.4 A cumulative impact policy creates a rebuttable presumption that applications within the cumulative impact areas for new premises licences or variations that are likely to add to the existing cumulative impact will normally be refused if relevant representations are received.
- 7.5 An applicant wishing to obtain a new or varied licence for premises falling within any of the cumulative impact areas must identify, through the risk assessment process (if used) and operating schedule, the steps that he or she intends to take so that the council and responsible authorities can be satisfied that granting a new licence will not add to the impact already being experienced.
- 7.6 To assist this process applicants are encouraged to make early contact with the responsible authorities to discuss their plans, and suggested control measures. Applicants should also have particular regard to the guidance issued under section 182 of the Act.
- 7.7 Despite the presumption against grant, responsible authorities and interested parties will still need to make a relevant representation before the council may lawfully consider giving effect to its cumulative impact policy. For example, if no representation is received, the application must be granted subject to any conditions that are consistent with the operating schedule and any mandatory conditions required by the Licensing Act 2003. Responsible authorities and interested parties can make written representation referring to information which had been before the council when it developed it statement of licensing policy.
- 7.8 The council recognises that a cumulative impact policy should not be absolute. The circumstances of each application will be considered properly and application for licences that are unlikely to add to the cumulative impact on the licensing objectives may be granted. After receiving representations in relation to a new application or for a variation of a licence, the licensing authority will consider whether it would be justified in departing from its cumulative impact policy in the light of the individual circumstances of the case. The impact can be expected to be different for premises with different styles and characteristics. If the council decides that an application should be refused, it will still need to show that the grant of the application would undermine the promotion of the licensing objectives and that necessary conditions would be ineffective in preventing the problems involved.

# Deleted:

7.4 The council is applying a special cumulative impact policy to five areas of the Leeds district. Namely the city centre (Area 1), Headingley (Area 2), and also to the A660 corridor (Area 3) which runs through the Hyde Park/Woodhouse area joining the city centre policy with the Headingley policy. In addition the council is also applying a special cumulative impact policy to a defined area of Chapel Allerton (Area 4) and to Horsforth (Area 5).

# Added:

- 7.9 The council has applied a cumulative impact policy to five areas of the Leeds district:
  - the city centre (Area 1)
  - Headingley (Area 2)
  - Hyde Park/Woodhouse (Area 3)
  - Chapel Allerton (Area 4)
  - Horsforth (Area 5)

# Deleted

- 7.5 These areas have been identified because evidence shows that the cumulative impact of the number and concentration of licensed premises in these areas are, and in respect of areas 1 to 4, which were identified in the council's previous statement of Licensing Policy, continue to adversely affect the promotion of the following licensing objectives:
  - prevention of crime and disorder
  - the prevention of public nuisance.

# Added

- 7.11 These areas have been identified because evidence shows that the cumulative impact of the number and concentration of licensed premises in these areas continue to adversely affect the promotion of the following licensing objectives:
  - prevention of crime and disorder
  - the prevention of public nuisance.

# Deleted

7.6 A summary of the evidence of the problems being experienced in these areas is given in the cumulative impact policy below. A fuller more comprehensive report may be accessed via the council's website or a hard copy may be obtained upon request from the Entertainment Licensing Section.

# Added

7.12 A summary of the evidence of the problems being experienced in these areas is provided at Appendix 3. A fuller more comprehensive report may be accessed via the council's website or a hard copy may be obtained upon request from the Entertainment Licensing Section.

After consulting with ward councillors, West Yorkshire Police, Health and Environmental Action Service, City Development and the Crime and Disorder Reduction Partnership, the council has made changes to the cumulative impact policies in the city centre, Headingley, Chapel Allerton and Horsforth.

These policies, which seek to reduce the impact of licensed premises on specific areas, have been extended to include surrounding areas which the evidence shows are suffering from the accumulation of certain types of premises. The scope of several CIPs has been extended to include other types of premises and the wording of the policies has been simplified to remove ambiguity.

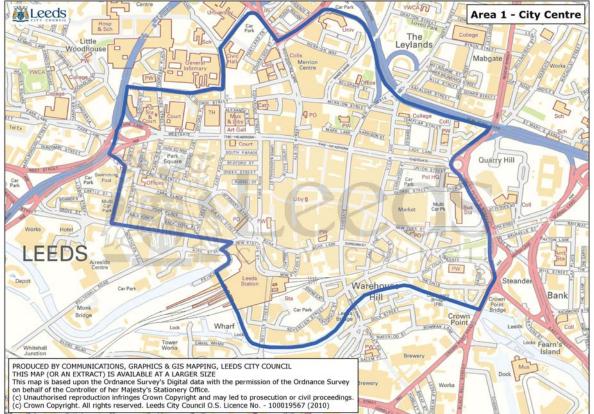
# Area 1 – City Centre

# Summary of proposed changes

- 1. Move away from defining the area by named streets, and move towards defining the area by a boundary line.
- 2. Increase the scope of the policy to include all premises licensed for the sale of alcohol and remove the restriction that the CIP only applies to late night vertical drinking establishments.
- 3. Clarify that all applications (new and variation) are included within the scope of the CIP.

# Proposed Text

Area 1 as defined on the map relates to the city centre.



# Fig 1

In the five years since the cumulative impact policy for the city centre was introduced, the City Centre has changed. Recent crime statistics show three main hot spots for crime and disorder:

- 1. Call Lane, Boar Lane and the area behind the Corn Exchange
- 2. Woodhouse Lane, Merrion Way and Wade Lane
- 3. The east end of The Headrow and New Briggate

Other areas of concern include the Eastgate area and Briggate.

The council has noticed an increase in applications for premises licences in the Park Square area. It is feasible that this is due to displacement from the East Parade/Greek Street/Park Row part of the cumulative impact policy.

On reviewing these facts and the previous cumulative impact policy, the council has amended the geographical area of the cumulative impact policy to incorporate the crime hotspots and the Park Square area.

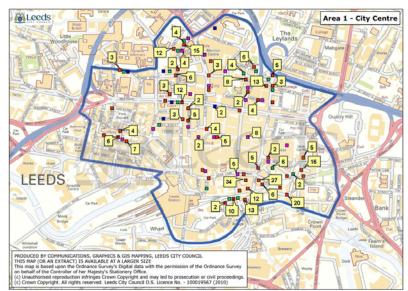
In addition there is rising concern about premises which have not been included within the scope of the previous policy, such as restaurants serving hot food and drink after 11pm. These premises have also contributed to crime, disorder and public nuisance in the city centre.

The previous policy referenced high volume vertical drinking establishments. This reference has been removed as it is recognised that all alcohol led licensed premises can contribute to crime and disorder in the area, not just those that are classified as "high volume vertical drinking" establishments.

It is the council's policy, on receipt of relevant representations, to refuse new and variation applications in Area 1 for alcohol led premises such as bars, pubs and nightclubs and for premises seeking late night refreshment such as takeaways and late opening restaurants, unless the applicant can demonstrate that their application would not impact on the cumulative effect of such licensed premises in the area.

#### **Evidence**

Fig 2



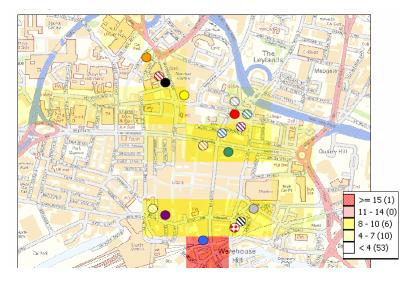
Nuisance reports in Area 1 (2005 – 2010)

Fig 2 shows the number and location of nuisance reports received by Leeds City Council, relevant to licensed premises in Area 1 since 2005.

Police analysis has shown the following key findings relating to serious crime in Area 1:

- 94% of serious violent offences have been committed in the night-time economy (NTE) period.
- 63% of offences committed in the NTE are affected by alcohol
- 20% of offences committed in the NTE are committed within licensed premises
- Between 2008 and 2009 incidents have increased by 26 equating to a 32% rise.

Fig 3



Serious Violent Crime hot-spots

Fig 3 shows density of serious violent crime offences in Area 1. The coloured dots are licensed premises however, have not been identified individually by name.

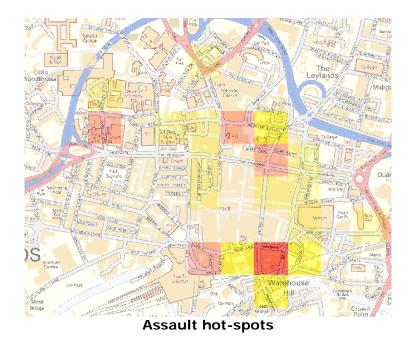


Fig 4 shows density of assault offences in Area 1.



Fig 5

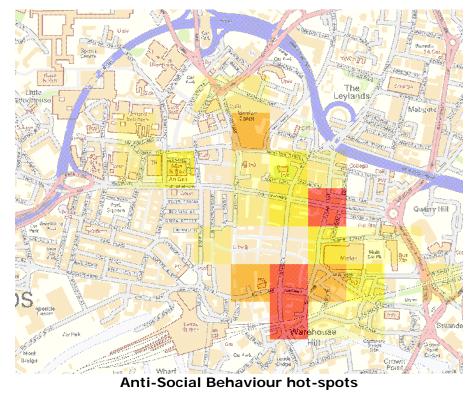


Fig 5 shows density of anti-social behaviour offences in Area 1.

As shown by the above maps, the current CIP for Area 1 does not cover large parts of

the city centre which currently suffer from nuisance and crime attributable to licensed premises.

NB: The key findings and maps relating to crime in Area 1 have been extracted from a restricted report from West Yorkshire Police. If you wish to view a full copy of this report, please contact the Entertainment Licensing Section of Leeds City Council, and we will liaise with West Yorkshire Police and advise whether it can be released in full.

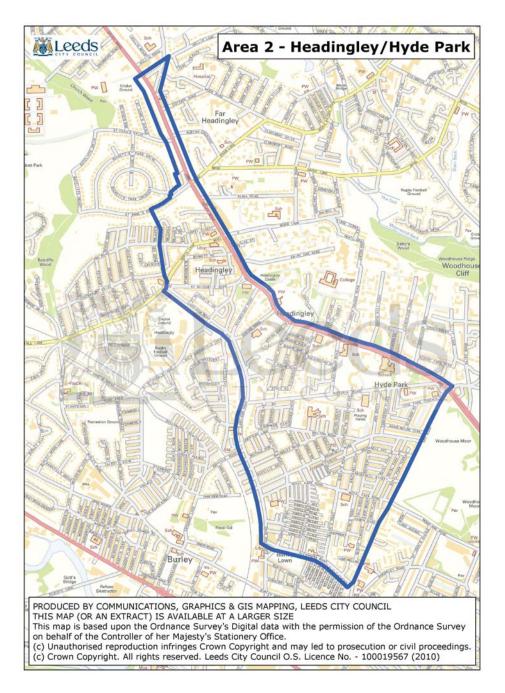
# Area 2 – Headingley/Hyde Park

Summary of proposed changes

- 1. Move away from defining the area by named streets, and move towards defining the area by a boundary line.
- 2. Increase the area to include the Hyde Park area.
- 3. Include variation applications within the scope of the CIP.
- 4. Change of name to reflect the increased area.

# Proposed Text

Area 2 relates to the Headingley district of Leeds.



The Headingley cumulative impact policy was put in place in 2005 and has worked well in ensuring that the adverse effect of an accumulation of licensed premises in Headingley has not increased.

There have been ongoing problems, both public nuisance and anti-social behaviour in the Hyde Park area which can be attributed to licensed premises. For this reason the geographical area of the CIP has been increased to include the problem areas.

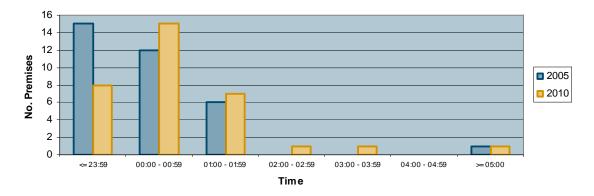
There is some evidence that the lengthening of the opening hours of premises has had an impact on the area. For this reason the scope of the policy has been increased to include variation applications. It is the council's policy, on receipt of relevant representations, to refuse new and variation applications in Area 2 for alcohol led premises such as bars, pubs and nightclubs and for premises seeking late night refreshment such as takeaways and late opening restaurants, unless the applicant can demonstrate that their application would not impact on the cumulative effect of such licensed premises in the area.

## Evidence

Fig 6

Fig 7

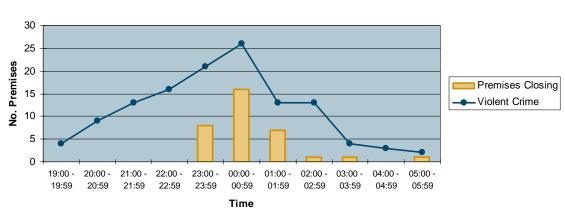
Number of premises closing per hour (Area 2)



As Fig 6 shows, there has been a gradual 'creep' over the past 5 years with respect to the latest terminal hour for premises in Area 2.

Since 2005, there has been a 44% decrease in premises closing prior to midnight and a 33% increase in the number of premises closing after midnight, distributed between midnight and 5am. The net result is that, in effect, 7 more premises are closing after midnight than in 2005.

This correlates with residents concerns that some premises are very slowly increasing their hours by small increments.



Violent Crime against premises closing times

Fig 7 shows the number of violent crimes in the period between 1<sup>st</sup> May 2009 and 30<sup>th</sup> April 2010, compared to the total number of premises closing per 1-hour time slot on any given day of the week (as at 1<sup>st</sup> May 2010).

Although it would be difficult to attribute the violent crime incidents directly to licensed premises (with customers being outside the control of the premises management after closing), the peak times for violent crime incidents corresponds tightly to the volume of premises closing.

Taking this information in conjunction with that from Fig 6 above, it would be reasonable to assume that should the gradual creep experienced in Headingley so far continue, the violent crime would creep accordingly.

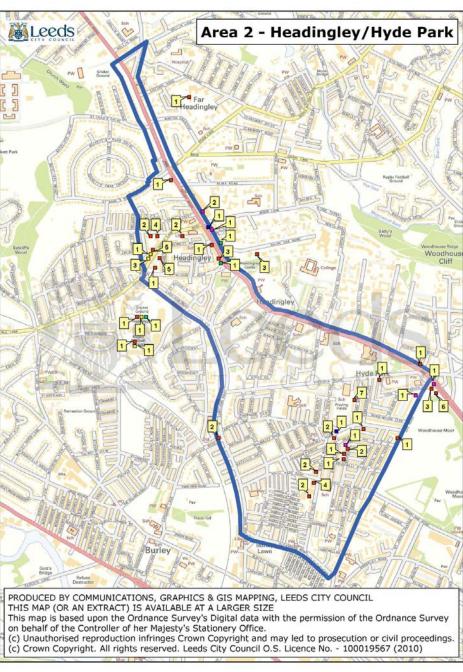
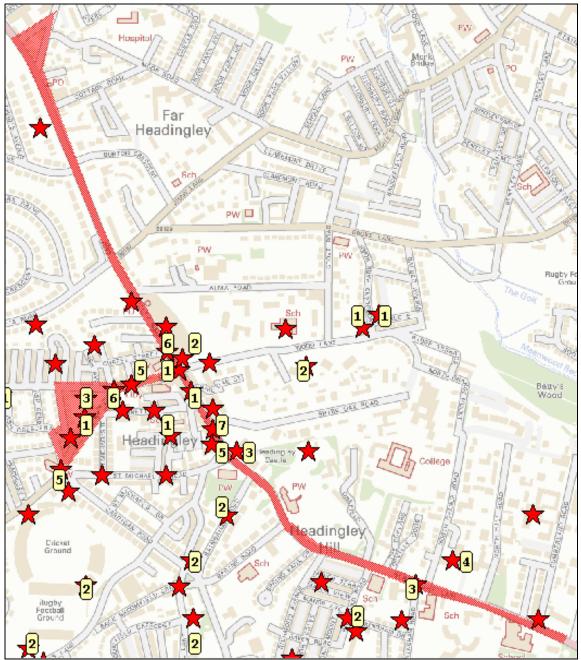


Fig 8

Nuisance reports in Area 2 (2005 – 2010)

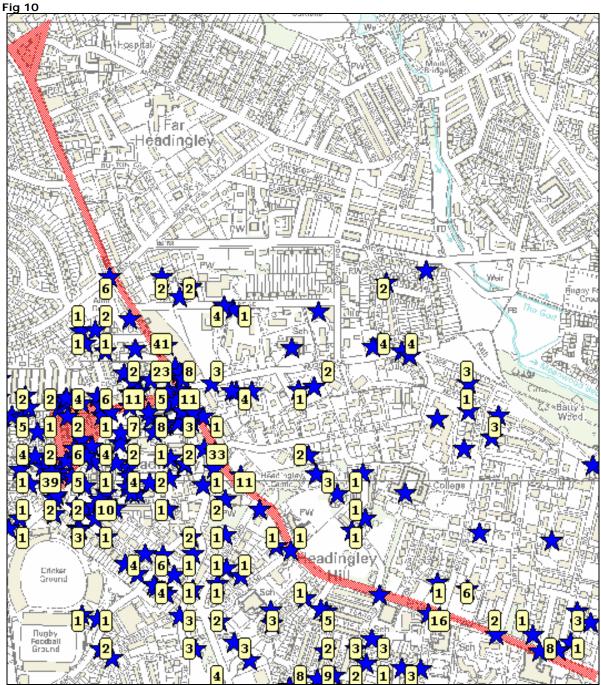
Fig 8 shows nuisance reports received by Leeds City Council, relevant to licensed premises since 2005.

Fig 9



Violent Crime Offences (2009/10)

The above map shows the number and location of violent crime offences (as defined by the Licensing Enforcement Group – data supplied by West Yorkshire Police) between  $1^{st}$  May 2009 and  $30^{th}$  April 2010.



Anti Social Behaviour (2009/10)

Fig 10 shows the number and location of anti social behaviour offences (data supplied by West Yorkshire Police) between 1<sup>st</sup> May 2009 and 30<sup>th</sup> April 2010.

As demonstrated above, the current focus of the CIP is around the central part of Area 2, and this continues to be a problem with respect to nuisance. Also, the area around Brudenell Grove & Hyde Park Corner has proven to be a problem spot for public nuisance and anti social behaviour, which correlates with residents concerns about this particular part of Area 2.

# Area 3 – Woodhouse

There has been no change made to Area 3, other than a reduction in length so that it fits between Area 1 and 2, and a name change to remove the reference to Hyde Park (which now forms part of Area 2).

# Area 4 – Chapel Allerton

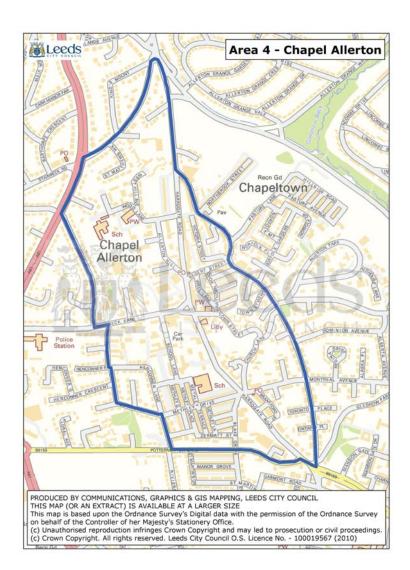
Summary of proposed changes

1. Add takeaways and variation applications within the scope of the CIP

# Proposed Text

Area 4 relates to the Chapel Allerton district of Leeds.

Fig 11



The Chapel Allerton CIP has performed well in the four years since its inclusion in the Statement of Licensing Policy. However, over the past four years residents of Chapel Allerton have noticed an increase in the amount of takeaway litter. There is also a concern relating to premises applying to vary their licence to increase the licensed area of their premises. In some cases this includes altering conditions to allow the use of the

outside area to facilitate smokers following the smoking ban. This has a knock on effect on nuisance issues.

It is the council's policy, on receipt of relevant representations, to refuse new and variation applications in Area 4 for licences for pubs, clubs, bars, café bars, restaurants and takeaways, unless the applicant can demonstrate that their application would not impact on the cumulative effect of such licensed premises in the area.

**Evidence** 

Fig 12

Violent Crime against premises closing times

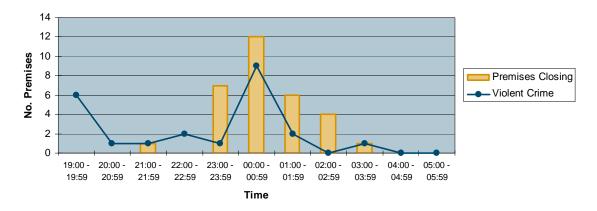
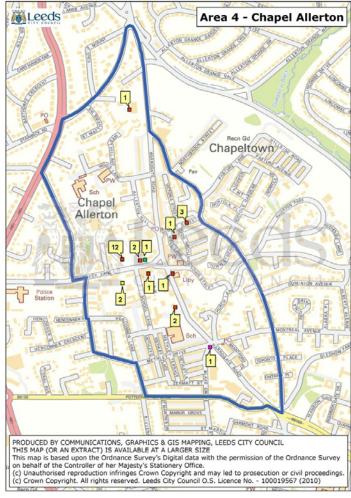


Fig 12 shows the number of violent crimes in the period between 1<sup>st</sup> May 2009 and 30<sup>th</sup> April 2010, compared to the total number of premises closing per 1-hour time slot on any given day of the week (as at 1<sup>st</sup> May 2010).

As with the comments against the same analysis for Area 2, it is difficult to attribute the violent crime directly to premises which have no control over customers once they have closed.

Although not as closely matched as the figures for Area 2, the above would still suggest that violent crime numbers are affected by the number of premises which close at a given time. Should the number of premises increase, or existing premises extend their hours, it would be expected that the violent crime would react accordingly.





Nuisance reports in Area 4 (2005 - 2010)

Fig 13 shows the number and location of nuisance complaints received by Leeds City Council relevant to licensed premises in Area 4 since 2005.

Fig 14

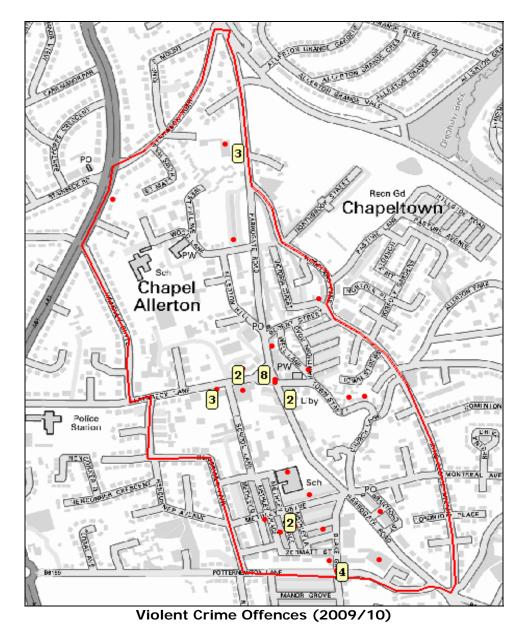


Fig 14 shows the number and location of violent crime offences (as defined by the Licensing Enforcement Group – data supplied by West Yorkshire Police) between 1<sup>st</sup> May 2009 and 30<sup>th</sup> April 2010.

Fig 15

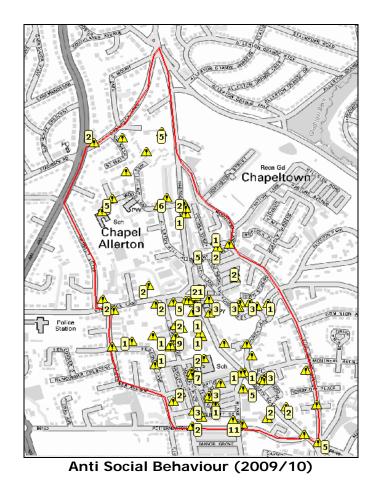


Fig 15 shows the number and location of anti social behaviour offences (data supplied by West Yorkshire Police) between 1<sup>st</sup> May 2009 and 30<sup>th</sup> April 2010.

As can be seen from the above three maps of Area 4, there is a clear concentration of nuisance and violent crime problems around the locations dominated by licensed premises, while anti social behaviour is prevalent in the entire of Area 4 – although still with a clear concentration in numbers around licensed premises.

Residents have raised concerns about premises making slight variations to their premises licences, which while individually seem relatively minor, collectively have a large impact on the area. Following further analysis, it has been found that since 2005 there has been 11 variations in Area 4, these can be summarised as follows:

- 4 applications to extend hours
- 3 applications to allow or alter activities in external areas following the introduction of the smoking ban
- 2 applications to increase structural size
- 1 application to remove redundant licence conditions

# Area 5 - Horsforth

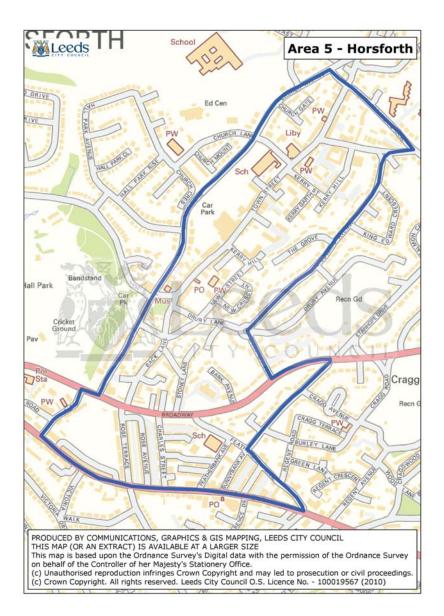
#### Summary of proposed changes

- 1. Increase geographical area to include New Road Side
- 2. Add takeaways and variation applications within the scope of the CIP

#### Proposed Text

Area 5 relates to the Horsforth district of Leeds centred on Town Street. It includes all areas inside the green boundary, but also the premises on the south side of New Road Side.

#### Fig 16



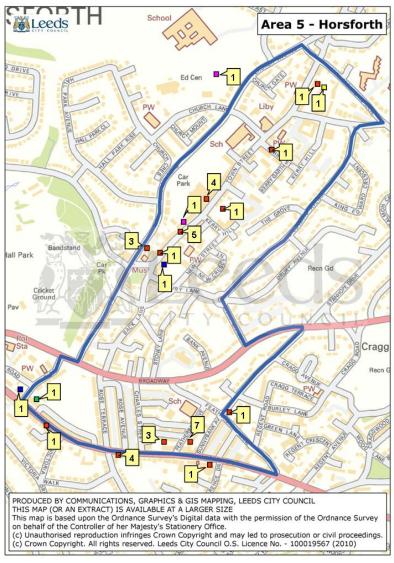
Since the adoption of the Horsforth CIP the council has recognised that the accumulation of licensed premises along New Road Side has contributed to public nuisance in that area, especially as it encourages the use of a route through residential areas used by people moving from Town Street to New Road Side. As a consequence this area has been included in the cumulative impact area for Horsforth. Horsforth has also experienced creep in licensed hours in the area. The council has noted that although it received no new applications for premises licences it did receive 8 variations in the same time period.

Concern has been expressed by residents about the litter nuisance and public nuisance caused by takeaway premises. The council has received a number of complaints relating to litter and odour nuisance that can be related to takeaway premises.

It is the council's policy, on receipt of relevant representations, to refuse new and variation applications in Area 5 for licences for pubs, clubs, bars, café bars, restaurants and takeaways, unless the applicant can demonstrate that their application would not impact on the cumulative effect of such licensed premises in the area.

# <u>Evidence</u>

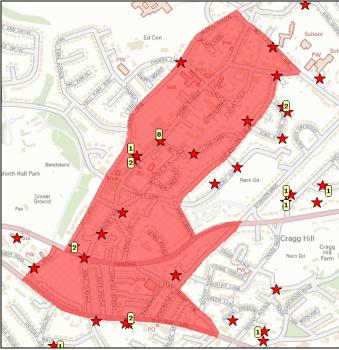
Fig 17



Nuisance Reports in Area 5 (2005 – 2010)

The above map shows the number and location of nuisance complaints received by Leeds City Council relevant to licensed premises in Area 4 since 2005.

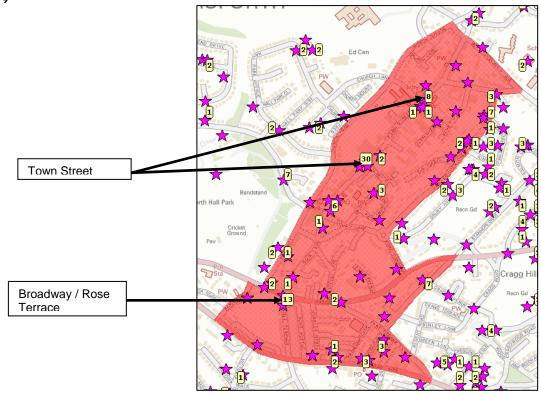
Fig 18



Violent Crime Offences (2009/10)

The above map shows the number and location of violent crime offences (as defined by the Licensing Enforcement Group – data supplied by West Yorkshire Police) between  $1^{st}$  May 2009 and  $30^{th}$  April 2010.





Anti Social Behaviour (2009/10)

The above map shows the number and location of anti social behaviour offences (data supplied by West Yorkshire Police) between 1<sup>st</sup> May 2009 and 30<sup>th</sup> April 2010.

As can be seen from the above maps, there is a concentration of nuisance reports, antisocial behaviour and violent crime in the areas dominated by licensed premises. The concentration is less pronounced with violent crime however, is still apparent in the area around Town Street.

Number of premises closing per hour (Area 5)

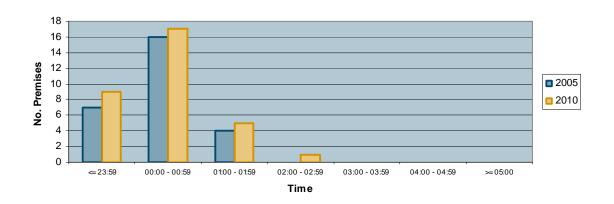


Fig 20

As Fig 20 shows, there has been a very slight and gradual increase over the past 5 years with respect to the number of premises and latest terminal hour for premises in Area 5.

In real terms the numbers are very small and can be summarised as – 2 extra premises which close prior to midnight, and 1 extra premises each for the three following 1 hour time slots. Unlike Area 2, these are not premises which have, in effect, moved their hours later, but rather extra premises on top of what already existed.

While the actual numbers are small, this is to be expected as Area 5 is geographically a small area, where one premises can make a large difference.

Even with reduced numbers, the pattern of increased numbers of premises opening later is evident. Overall, Area 5 now has three more premises open beyond midnight than it did in 2005 (15% increase) – echoing the concerns of local residents that premises are very slowly increasing their hours by small increments.

NB: The above analysis includes the proposed area around New Road Side, as this is an area of concern for residents, and also is the focus of a good proportion of the nuisance complaints.

# Annex A – List of consultees

West Yorkshire Police West Yorkshire Fire and Rescue Service Leeds City Council Environmental Health Services Leeds City Council Health & Safety Team Leeds Safeguarding Children Board Leeds City Council Development Department West Yorkshire Trading Standards

Admiral Taverns Asda Stores Limited Costcutters Supermakets Group Ltd Enterprise Inns Greene King Brewing & Retailing Ltd. Laurel Pub Company Ltd Leeds Co-operative Society Ltd Mitchells & Butler Leisure Retail Ltd Morrisons One Stop Stores Ltd Orchid Pub Company **Punch Taverns** Sainsburys Spirit Group Tadcaster Pub Company Ltd **Tescos Stores Ltd** JD Wetherspoon Plc Wharfedale Taverns Limited Whitbread Group PLC

A Halsalls & Co Solicitors Anthony Collins Solicitors Barber Titleys Solicitors **Batleys Limited** Berwin Leighton Paisner Solicitors **Blacks Solicitors** Bond Pearce Solicitors **Brabners Chaffe Street Solicitors** Burton Burton & Ho **Cobbetts Solicitors Dickenson Dees Solicitors DLA Piper Rudnick Gray Cary Solicitors DWF** Solicitors **Elmhirst Solicitors Essence Consultants** Ford & Warren Solicitors Fraser Brown Solicitors **Freemans Solicitors** Gamestec Leisure Ltd **Gill Turner Tucker Solicitors Godloves Solicitors** Gordons Solicitors Halliwells Solicitors

Hardys & Ansons Plc Hart & Co Solicitors Henry Hyams Solicitors Howard Cohen & Co Solicitors **Inncourt Licensing Consultants** Joelson Wilson & Co Solicitors John Cordingley Consultancy John Gaunt & Partners Jones & Company Solicitors Kuit Steinart Levy Solicitors Last Cawthra Feather Solicitors LesterAldridae Solicitors Levi & Co. Solicitors Licence Trade Consultants Licensing Legal Licensing Solicitors Luptonfawcett Solicitors McCombie & Co Solicitors McCormicks Solicitors Mitchells & Butlers Mr John T Burton **Poppleston Allen Solicitors Ricksons Solicitors Rollits Solicitors Roscoes Solicitors** T L T Solicitors **Trethowans Solicitors** United Co-operatives Walker Morris Solicitors Wells Connor & Co Solicitors Winckworth Sherwood Winston Solicitors Zermansky & Partners Solicitors

BACTA (British Amusement Catering Trade Association) British Beer and Pub Association British Institute of Innkeepers Federation of Small Business Leeds City Licensing Association

Alcoholics Anonymous Alcohol and Drugs Service Leeds Addiction Unit Leeds Chamber of Commerce & Industry Mencap Victim Support Leeds

Leeds North East PCT Leeds North West PCT Leeds West PCT Leeds East PCT Leeds South PCT Leeds West MP Leeds Central MP Leeds North West MP MP for Elmet MP for Morley and Rothwell MP for Leeds North East MP for Leeds East MP for Pudsey

Aberford & District Parish/Town Council Allerton Bywater Parish/Town Council Arthington Parish/Town Council Bardsey cum Rigton Parish/Town Council Barwick in Elmet and Scholes Parish/Town Council Boston Spa Parish/Town Council Bramham cum Oglethorpe Parish/Town Council Bramhope & Carlton Parish/Town Council

Clifford Parish/Town Council Collingham with Linton Parish/Town

Council

Drighlington Parish/Town Council East Keswick Parish/Town Council Gildersome Parish/Town Council Great & Little Preston Parish/Town Council Harewood Parish/Town Council Horsforth Town Council Kippax Parish/Town Council Ledsham Parish/Town Council Ledston Parish/Town Council Micklefield Parish/Town Council Morley Town Council Otley & Yeadon Parish/Town Council Pool Parish/Town Council Scarcroft Parish/Town Council Shadwell Parish/Town Council Swillington Parish/Town Council Thorner Parish/Town Council Thorp Arch Parish/Town Council Walton Parish/Town Council Wetherby Town Council

# Annex B – BRE Code of Practice on Consultation

The consultation is being conducted in line with the BRE Code of Practice on Written Consultation. The consultation criteria are listed below. More information can be found at: <u>http://www.berr.gov.uk/files/file47158.pdf</u>

#### The Consultation Criteria

#### 1) When to consult

Formal consultation should take place at a stage when there is scope to influence the policy outcome.

#### 2) Duration of consultation exercises

Consultations should normally last for at least 12 weeks with consideration given to longer timescales where feasible and sensible.

#### 3) Clarity of scope and impact

Consultation documents should be clear about the consultation process, what is being proposed, the scope to influence and the expected costs and benefits of the proposals.

#### 4) Accessibility of consultation exercises

Consultation exercises should be designed to be accessible to, and clearly targeted at, those people the exercise is intended to reach.

#### 5) The burden of consultation

Keeping the burden of consultation to a minimum is essential if consultations are to be effective and if consultees' buy-in to the process is to be obtained.

#### 6) Responsiveness of consultation exercises

Consultation responses should be analysed carefully and clear feedback should be provided to participants following the consultation.

#### 7) Capacity to consult

Officials running consultations should seek guidance in how to run an effective consultation exercise and share what they have learned from the experience.

If you have any questions or complaints about the process of consultation on this paper, please contact Susan Holden, Principal Project Officer, Entertainment Licensing, Leeds City Council, Civic Hall, Leeds, LS1 1UR.